

## Message Text

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ACTION ACDA-10

INFO OCT-01 ISO-00 ERDA-05 CIAE-00 EUR-12 H-02 INR-07

IO-10 L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-04 PRS-01

SAJ-01 SAM-01 SP-02 SS-15 TRSE-00 NSC-05 NSCE-00

SSO-00 USIE-00 INRE-00 AS-01 /084 W  
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INFO USDEL MBFR VIENNA

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 6291

E.O. 17652: GDS

TAGS: PARM, NATO, MBFR

SUBJECT: MBFR: OPTION III: PUBLIC PRESENTATION PAPER

REFS: A) STATE 268679 DTG 13007Z NOV 75

B) USNATO 6258 DTG 181000Z NOV 75

C) USNATO 5666 DTG 171510Z OCT 75

SUMMARY: THIS MESSAGE TRANSMITS CERTAIN NEW FRG AMENDMENTS TO THE DUTCH VERSION OF THE PUBLIC PRESENTATION PAPER, WHICH ARE BASED ON AGREED US/FRG LANGUAGE, AS WELL AS DANISH AND BELGIAN AMENDMENTS. THESE AMENDMENTS APPEAR GENERALLY ACCEPTABLE TO US, EXCEPT FOR BELGIAN DELETION OF THE REFERENCE TO INCLUSION OF AIR MANPOWER, IN THE COMMON CEILING, AND THE BELGIAN WISH TO STATE THE OBJECTIVE OF THE COMMON CEILING PRIOR TO THE OBJECTIVE OF THE TANK ARMY WHEREVER THESE TWO OBJECTIVES APPEAR TOGETHER. SPC WILL CONSIDER THESE AMENDMENTS THURSDAY, NOVEMBER 20. ACTION REQUESTED: SEE PARA 6 BELOW. END SUMMARY  
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1. THE FRG DELEGATION HAS CIRCULATED THE FRG AMENDMENTS TO THE PUBLIC PRESENTATION PAPER, WHICH WERE BILATERALLY AGREED (PARAS 1 AND 2, REF A). FRG CIRCULATED THEM AS AMENDMENTS TO THE DUTCH RE-ARRANGEMENT OF THE PUBLIC PRESENTATION PAPER (REF B).

FRG DELEGATION CIRCULATED THE FOLLOWING ADDITIONAL AMENDMENTS, BASED ON AGREED US/FRG LANGUAGE, AFTER CONSULTATION WITH US.

A. CREATE A PARA 4 IN THE DUTCH PAPER, BASED ALMOST VERBATIM ON THE FINAL TWO SENTENCES OF PARA 5 OF THE US SECTION I OF THE ORIGINAL DRAFT PUBLIC PRESENTATION PAPER (REF C) AS FOLLOWS:  
"4. IN MAKING USE OF THIS MATERIAL ALLIED SPOKESMEN SHOULD REASSURE WESTERN PUBLICS THAT THE NUCLEAR REDUCTIONS WOULD NOT JEOPARDIZE WESTERN SECURITY IF, REPEAT IF, TAKEN IN THE CONTEXT OF THE EASTERN REDUCTIONS THE ALLIES HAVE PROPOSED. HOWEVER IN MAKING SUCH REASSURANCES WESTERN PRESS SPOKESMEN SHOULD NOT DEPRECATE THE SIGNIFICANCE OF THE PROPOSED NUCLEAR REDUCTIONS." THIS NEW PARA 4 IN THE DUTCH RE-ARRANGEMENT WOULD BE COMPLETED BY THE SENTENCE: "ALLIED SPOKESMEN MAY NEED TO DEAL WITH POSSIBLE CONCERNS:", AND THEN BY PARAS 4 A-E OF THE US SECTION I OF THE ORIGINAL PAPER.

B. IN SECTION III J OF THE DUTCH VERSION, INSERT AFTER THE SECOND SENTENCE THE FOLLOWING SENTENCE FROM THE FRG SECTION III D OF THE ORIGINAL PAPER (REF C): "THE REDUCTIONS OFFERED WOULD ONLY CONCERN SOME NUCLEAR SYSTEMS AND THESE WOULD ONLY BE DECREASED BY A CERTAIN CALCULATED AMOUNT." IN THE SAME SECTION III J, INSERT BEFORE THE SECOND LAST SENTENCE THE FOLLOWING SENTENCE FROM THE FRG SECTION III D OF THE ORIGINAL PAPER: "THE ABILITY TO CARRY OUT NUCLEAR DEFENSE AND INSURE ITS EFFECTIVENESS WILL NOT BE JEOPARDIZED."

2. DANISH DELEGATION HAS CIRCULATED ONE PROPOSED REVISION. IN PARA III G

OF THE DUTCH VERSION, IN THE THIRD SENTENCE OF THE THIRD TIC, DELETE "THEREBY DIMINISHING NATO SECURITY", PUT A PERIOD AFTER "LEVELS", AND INSERT THE FOLLOWING SENTENCE: "THIS WOULD DIMINISH NATO SECURITY BECAUSE THE THINNING OUT OF THE NATO FORCES IN CENTRAL EUROPE WOULD CREATE WEAKNESSES IN WESTERN DEFENSE LINES WHICH THE WP FORCES COULD EXPLOIT DUE TO THEIR SUPERIORITY." (SEE SUGGESTED EXPANSION IN PARA 5 BELOW)

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3. BELGIAN DELEGATION HAS CIRCULATED THE FOLLOWING AMENDMENTS TO THE DUTCH VERSION:

A. SECTION I, PARA 2, DELETE THE SECOND SENTENCE.

B. SECTION II, PARA A, REVISE THE FIRST SENTENCE TO READ AS FOLLOWS: "THE PRIMARY ALLIED OBJECTIVE AS TO THE OUTCOME OF MBFR CONTINUES TO BE THE REDUCTION OF THE EXISTING DISPARITIES GROUND FORCE MANPOWER AND TANKS THROUGH AN AGREEMENT IN PHASE I TO THE ESTABLISHMENT OF A COMMON COLLECTIVE CEILING ON THE GROUND FORCE MANPOWER ON BOTH SIDES AND THE WITHDRAWAL OF A SOVIET TANK ARMY." (COMMENT: THE EFFECT OF THIS REVISION IS TO REVERSE THE ORDER IN WHICH THE OBJECTIVES OF THE TANK ARMY AND THE COMMON CEILING ARE STATED, AND TO OMIT REFERENCE TO AIR MANPOWER. US HAS ALREADY

AGREED WITH FRG TO OMIT THIS REFERENCE TO AIR MANPOWER IN THE COMMON CEILING.  
THE REVISION ALSO REFERS TO "WITHDRAWAL" RATHER THAN "REDUCTION" OF A TANK ARMY, WHICH WOULD BE AN IMPROVEMENT.)

C. SECTION II, PARA C, DELETE THE LAST SENTENCE (WHICH REFERS TO INCLUSION OF AIR MANPOWER IN THE COMMON CEILING).

D. SECTION III, PARA ', DELETE THE REFERENCE TO AIR MANPOWER.  
(COMMENT: THE US HAS ALREADY AGREED WITH FRG TO DELETE THIS REFERENCE TO AIR MANPOWER.)

E. SECTION III, PARA J, SECOND SENTENCE: REVERSE THE ORDER OF REFERENCE TO THE TANK ARMY AND COMMON CEILING.

F. SECTION III, PARA ', THIRD SENTENCE FROM THE END, AND PARA ), FIRST SENTENCE: REPLACE "NATO WOULD RETAIN FULLY ADEQUATE MILITARY CPABILITY" BY THE PHRASE "NATO WOULD STILL RETAIN ADEQUATE MILITARY CAPABILITY".

4. COMMENT: WE ASSUME THAT THE NEW FRG AMENDMENTS ARE ACCEPTABLE. THE BELGIAN AMENDMENTS IN PARA 3 A AND 3 F ABOVE WOULD APPEAR ACCEPTABLE IF OTHERS AGREE. RE THE BELGIAN AMENDMENT IN PARA 3C ABOVE TO DELETE REFERENCE TO INCLUSION OF AIR MANPOWER IN THE COMMON CEILING, WE SHALL OF COURSE SUPPORT THE AMENDMENT AS WE HAVE AGREED WITH THE FRG ON THIS SENTENCE, I.E., THAT  
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"... THERE WOULD BE A CCC COVERING AIR AS WELL AS GROUND FORCE MANPOWER." THE BELGIAN AMENDMENTS IN PARAS 3 B AND 3 E ABOVE RAISE THE OLD ISSUE OF THE ORDER IN WHICH THE TANK ARMY AND COMMON CEILING ARE MENTIONED. BELGIUM IS PROPOSING THESE AMENDMENTS IN ORDER TO UNDERLINE THE PRIMACY OF THE COMMON CEILING AS AN OBJECTIVE. WE DOUBT THAT CAPITALS, WHEN THE PRESS GUIDANCE IS ACTUALLY USED, WILL ABIDE BY THE ORDER IN WHICH THE TANK ARMY AND THE COMMON CEILING APPEAR IN THE PRESS GUIDANCE.  
IF THE US FEELS STRONGLY ABOUT THE MATTER, ONE WAY TO RESOLVE THE PROBLEM RAISED BY THE BELGIAN AMENDMENTS IN PARAS 3 B AND 3 E ABOVE WOULD BE TO HAVE ONE ORDER FOR THE TANK ARMY AND COMMON CEILING IN SECTION II, PARA A, AND THE REVERSE ORDER IN SECTION III, PARA '.

5. WE BELIEVE THAT THE DANISH AMENDMENT IN PARA 2 ABOVE SHOULD BE COMPLETED, PERHAPS BY REPLACING "DUE TO THEIR SUPERIORITY" WITH "SINCE THEIR MARGIN OF SUPERIORITY WOULD BE UNDIMINISHED, INCLUDING THEIR PREPONDERANCE IN TANKS. IN ADDITION, SOVIET FORCES WOULD BE WITHDRAWN A SHORTER DISTANCE, AND COULD BE RETURNED MORE EASILY THAN US FORCES." END COMMENT

6. ACTION REQUESTED: WASHINGTON COMMENT IN LIGHT OF PARAS 4 AND 5 ABOVE IN TIME FOR SPC MEETING THURSDAY, NOVEMBER 20.  
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